#### Minutes of the Public Works Committee - September 9, 2004

The meeting was called to order at 8:33 a.m. by Chair Manke who led the committee in the Pledge of Allegiance.

Present: Chair Richard Manke, County Board Supervisors James Behrend, Hank Carlson, Peter Gundrum, Karl Nilson (arrived at 8:40 a.m.), Rodell Singert (arrived at 8:41 a.m.), David Swan Staff Present: County Board Chief of Staff Lee Esler, Legis. Associate Sandra Meisenheimer Also Present: Public Works Director Rich Bolte, Business Mgr. Betsy Crosswaite, Building Operations Mgr. Mark Keckeisen, Engineering Services Mgr. Gary Evans, Building Projects Mgr. Dennis Cerreta, Fleet Mgr. Bob Rauchle, Senior Civil Engineers Kevin Yanney, Ed Hinrichs and Paul Barthel, Project Mgr. Dan Mueller of Adolfson & Peterson Construction, Sheriff Inspector Bob Johannik, Captain Meg Schnabl, Budget Specialist Linda Witkowski, County Board Supervisors Kathleen Cummings and Andy Kallin, Chairman Jim Dwyer

### **Read Correspondence**

Manke addressed the following items:

- 1. Department of Public Works, Facility Management Division's 2004 Customer Satisfaction Survey Results from Facility Manager Mark Keckeisen. (Future agenda item)
- 2. Letter from Richard and Sandra Aaron of Nashotah advising of the excessive speeds on County Highway C from County Highway K South. The speed limit is posted for 25 mph but people drive 40 to 50 mph. It is very dangerous. (Referred to Sheriff's Department)
- 3. Esler referred to a letter from Executive Finley to Village of Menomonee Falls President Jefferson Davis, regarding the condition of the median on CTH "YY" and the expansion of grass cutting at the USH 41/45 and STH 74 interchange. Apparently, Davis wants a block grant for Menomonee Falls so they can cut the grass and take care of the median on Pilgrim Road. Finley replied that there will be no block grant and the grass will be cut as usual.

#### **Approve Minutes of August 12, 2004**

**Motion:** Swan moved, second by Gundrum, to approve the minutes of 8/12/04. **Motion carried** 5-0.

#### Report from Executive Committee Member for Meeting of 8/16/04

Manke reviewed items that were discussed and/or considered on 8/16/04. In attendance were Senators Reynolds and Darling, who commented on having a library district.

### Report by Committee Member Attending Airport Commission Meeting of 9/8/04

Singert said he did not attend the meeting but had good news. The FBO received permission to put up his building which would indicate that there is economic recovery.

Consider Proposed Ordinance: 159-O-048 Laying Out, Relocation and Improvement of C.T.H. "I", Waukesha County Project, Project I.D. 02-2790 (16), Calhoun Creek Structure and Approaches, City of New Berlin, Waukesha County

Evans and Yanney were present. Evans explained the ordinance, which identifies right of way acquisitions for Capital Project 9908 (CTH I, Calhoun Creek Structure and Approaches).

**Motion:** Behrend moved, second by Gundrum, to approve Ordinance 159-O-048. **Motion carried** 7 - 0.

### **Approve Flooring Upgrade and Cost for Justice Facility (Alternate #5 - Restore Rubber Flooring)**

Bolte, Cerreta, Johannik, Schnabl and Mueller were present. Manke said this is part of a project that there was an ordinance for. The handout on the "Rubber Flooring Alternate" explains the benefits of rubber flooring as opposed to vinyl composite tile. Also being requested is "other than primary" colored tile being placed in an intermittent pattern down each of the main corridors in order for the monitoring officer to quickly identify the area in the event of an emergency.

Cerreta explained the contingency log for the project (handout distributed). There is \$1.2 million left which he is comfortable with. The project is about 42% done and still on schedule for completion on August 5, 2005 although there might be a delay here or there.

**Motion:** Singert moved, second by Behrend, to authorize the expenditure of \$78,655 to upgrade the flooring in the Justice Facility Phase I project to include some rubber flooring and some colored pattern tile. **Motion carried 7 – 0.** 

# Review Capital Projects in the Proposed 2005-2009 Plan for which the Committee Has Budget and Policy Oversight - *Public Works:*

Bolte began by saying that the power point presentation would take about 45 minutes after which time he and his staff would answer questions. Mark Keckeisen started the presentation. He stated there are 2 million square feet of buildings and at about \$150 per square foot for new construction that equates to over \$300 million worth of buildings that the county has. He reviewed the Computerized Maintenance Management System Project (200305) as well as the handout (description, comprehensive stewardship, managed care, reactive management). This project was originally initiated because of the recommendations of the L.A.W. study. It is a three-year project which is on budget, implementation is in progress, software installation is complete, and the project should be complete the first quarter of 2005. Keckeisen continued with an overview of work request records, equipment (PM) maintenance records, space management (showed types of plans for all facilities), benchmarking (i.e. utilities, maintenance, facility usage, janitorial, indirect costs), 5 year building improvement plan project, project management, future CMMS/CAFM development, Government Center Security-200328 (3 year project; work scheduled for 2005), Energy Mgt. System-HS 200304, Northview Boiler Replacement-200303, Courthouse 3<sup>rd</sup> Floor Fireproofing and Ceiling Replacement-200416, and Human Services Air Handler Unit Replacement-200415.

To Nilson's question, Bolte replied there probably would be a new Human Services building in 7-10 years because replacing all of the air handling units (34) would be very costly. Keckeisen continued with a review of the UWW Switch/Transformer/Cable Replacement, and the Courthouse Boiler Replacement-200416.

Rauchle reviewed the Central Fleet Overhead Crane Project-200507. This is a new project in 2005 for \$135,000. They are asking to install a second bridge crane (7 ½ ton) on the east side of the facility. They use the crane every day for a myriad of different tasks.

Cerreta continued on with the Architectural Services Division and covered the Justice Facility Project Phase I (complete in August 2005). He showed views of the different areas. He reviewed the UWW-Northview Lecture Hall and Classrooms, UWW-Lower Northview Hall Refurbishing, Highway Ops Center Storage Building, Courtroom Remodeling-Phase II, and Justice Center Expansion-Phase II, Secure Courts Tower.

Evans took over for the Engineering Services Division. He reviewed ongoing road construction projects, projects under design, and future road projects, which concluded the power point.

Bolte and his staff reviewed each project as the committee asked questions. #11 – *Central Fleet Overhead Crane* (200507): This project is being implemented with fund balance. It was planned in the original building but because of value engineering, the second crane was taken out. To Swan's question, Bolte said the second crane will give them flexibility and lets them work better and be more efficient in the shop. To Singert's question, Rauchle said the crane will run flush to the front of the shop office and almost to the exact location of the current crane. It will be a 200 foot span. **Motion:** Nilson moved, second by Behrend, to recommend capital project #11 to the Executive Committee. **Motion carried 6 – 1;** Singert voting no.

- #1  $3^{rd}$  Floor Courthouse, Fireproofing & Ceilings (200307): Bolte said this involves getting asbestos material out of an air return and to redo HVAC. Singert said the County Board room should not be included in this project because the Board might be decreased in size in the future. **Motion:** Carlson moved, second by Behrend, to recommend capital project #1 to the Executive Committee. **Motion carried 7 0.**
- #2 Courthouse Boiler Replacement (200416): To Swan's question, Keckeisen replied that the project can wait until 2008. **Motion:** Behrend moved, second by Carlson, to recommend capital project #2 to the Executive Committee. **Motion carried 7 0.**
- #3 Human Services Building AHU Replacement/Study (200415): Bolte said nothing will correct the problems involved short of tearing the building apart and redoing it. As a comparison, the Admin. Building has one air handler whereas the HS building has 34. It is time to think about not using a lot of money now for repair but rather to plan to replace the HS building as well as the 615 building. Their plan is for the most cost effective 5 year solution to meet existing codes and defer the rest of the maintenance until the long term plan is developed. **Motion:** Nilson moved, second by Behrend, to recommend capital project #3 to the Executive Committee. **Motion carried 7 0.**
- #6 Courthouse/Admin Center Security(200328): Bolte said they will not proceed any further until the Homeland Security grants are received. **Motion:** Behrend moved, second by Swan, to recommend capital project #6 to the Executive Committee. **Motion carried 7 0.**
- #4 UWW Northview Lecture Hall 133 (9919) and 5 UWW Lower Northview Hall Refurbishing (9920): Bolte said these projects are ready for design with construction in 2005. Funds are guaranteed from the State. **Motion:** Singert moved, second by Behrend, to recommend capital projects #4 and #5 to the Executive Committee. **Motion carried 7 0.**
- #7 Courtroom Remodel-Phase II (200410): Bolte said this is for three courtrooms to be remodeled. The bids are in and projects will start in 2005. **Motion:** Behrend moved, second by Gundrum, to recommend capital project #7 to the Executive Committee. **Motion carried 7 0.**
- #8 Justice Facility Project-Phase I (200108): Bolte said the project is currently under construction. **Motion:** Behrend moved, second by Gundrum, to recommend capital project #8 to the Executive Committee. **Motion carried 7 0.**
- #9 Justice Facility Project-Phase II (200326): Bolte said this is the courts building. The project

has significant scope change and re-estimated because of increased cost of steel and concrete. Bolte stated in an effort to reduce the increase, they are proposing that one of the four floors not be finished but be a shelled-in space much like the one pod of the new jail in the 90's. There will be four secured courts as opposed to six and the two court commissioner intake court areas. This will save about \$1.3 million. In roughly ten years or when the State adds another circuit court judge to the county would be the trigger to finish the remaining floor. To Behrend's question, Bolte said in ten years, the cost would probably double. Esler said at the Executive Committee, he will be recommending to advance this project one year. **Motion:** Swan moved, second by Carlson, to recommend capital project #9 to the Executive Committee. **Motion carried 6–1;** Singert voting no.

- #10 Highway Ops Center Storage Building (200407): Bolte said after discussions with the Sheriff's Department, they are looking at this as a shared building with them. The Sheriff will get half of the building. **Motion:** Swan moved, second by Carlson, to recommend capital project #10 to the Executive Committee. **Motion carried 6 1;** Singert voting no.
- #12 CTH Q, Colgate STH 175 (9115): Bolte said Phase I is ready from 175 to Lannon Road; Phase II will go two years later. **Motion:** Carlson moved, second by Behrend, to recommend capital project #12 to the Executive Committee. **Motion carried 7 0.**
- #13 CTH VV, Marcy-Bette Drive (9707): Bolte said this is a change in scope. It goes from Bette Drive to Marcy, as opposed to Lannon Road before, so it shortens the project up. **Motion:** Behrend moved, second by Carlson, to recommend capital project #13 to the Executive Committee. **Motion carried 7 0.**
- #14 CTH Y, I-43 CTH I (9903): Project is currently under design and involves reconstruction of 2 miles of CTH Y to a multi-lane section from I-43 to CTH I. **Motion:** Behrend moved, second by Carlson, to recommend capital project #14 to the Executive Committee. **Motion carried 7 0.**
- #15 CTH X, STH 59 Harris Highlands (9904): **Motion:** Behrend moved, second by Gundrum, to recommend capital project #15 to the Executive Committee. **Motion carried 7 0.**
- #16 CTH TT, USH 18 Northview (200009): This project involves the widening of CTH TT to four lanes. The county will not move forward with its design unless the City of Waukesha is similarly developing plans for CTH TT north of Northview Road. **Motion:** Behrend moved, second by Gundrum, to recommend capital project #16 to the Executive Committee. **Motion carried 7 0.**
- #17 CTH L, CTH Y to CTH O (200011): This project involves the reconstruction of 2.5 miles of CTH L to a multi-lane section. Evans said it is possible that this project may change over time, but right now it stands the way it is. Bolte stated this project is justified based on traffic volume and is a major impact on the community. They will only do projects like this if there is support from the local elected officials. Design in 2007 when the money kicks in. **Motion:** Behrend moved, second by Swan, to recommend capital project #17 to the Executive Committee. **Motion carried 7 0.**
- #18 CTH O, CTH I to Hackberry Lane (200104): This project involves the rehabilitation of 4.35 miles of concrete pavement and asphalt/concrete roadway on CTH O from CTH I to STH 59 and .44 miles of concrete roadway on CTH ES just east and west of CTH O. Also rehab or reconstruct .25 miles of asphalt pavement between STH 59 and Pinehurst Drive. **Motion:** Gundrum moved,

second by Behrend, to recommend capital project #18 to the Executive Committee. **Motion carried** 7 - 0.

#19 – CTH H, Fox River Bridge (200202): Design in 2004 with construction in 2006. **Motion:** Behrend moved, second by Carlson, to recommend capital project #19 to the Executive Committee. **Motion carried 7 - 0.** 

#20 – *CTH SR*, *Fox River Bridge & Approaches* (200420): Replacement of the bridge over the Fox River and reconstruction of its roadway approaches. Design in 2005 with construction in 2007. **Motion:** Behrend moved, second by Gundrum, to recommend capital project #20 to the Executive Committee. **Motion carried 7 - 0.** 

#21 – CTH I, CTH ES – CTH O Rehab (200425): Bolte said this is a two-lane rehab in the out years of the plan. **Motion:** Gundrum moved, second by Swan, to recommend capital project #21 to the Executive Committee. **Motion carried 7 – 0.** 

#22 – *Bridge Aid Program* (9131): Bolte said this is a continuation. The county funds half the cost of construction or repair of local bridges and culvert projects initiated by townships. **Motion:** Behrend moved, second by Gundrum, to recommend capital project #22 to the Executive Committee. **Motion carried 6** – **0** (Nilson absent).

#23 – Repaving Program 2001-2005 (9715): This project involves resurfacing of county trunk highways to remove distressed areas and provide an improved riding surface. The goal is to resurface approximately 20 miles of roadway, and to crush, relay and surface about 3 miles of roadway on a yearly basis. **Motion:** Behrend moved, second by Gundrum, to recommend capital project #23 to the Executive Committee. **Motion carried 6** – **0** (Nilson absent).

#24 – *Culvert Replacement Program* (9817): This project provides annual funding for a countywide culvert replacement program. **Motion:** Behrend moved, second by Swan, to recommend capital project #24 to the Executive Committee. **Motion carried 7 - 0.** 

#25 – Signal/Safety Improvements (200427): Bolte said this project addresses safety needs for intersections, guard rails, minor realignments, signal improvements, etc. **Motion:** Gundrum moved, second by Behrend, to recommend capital project #25 to the Executive Committee. Three locations have been selected for 2005. (Gundrum left the meeting at 12:21 p.m.) **Motion carried 6 - 0.** 

#26 – *Repaving Program 2009-2013* (200509):

**Motion:** Behrend moved, second by Nilson, to recommend capital project #26 to the Executive Committee. **Motion carried 6 – 0** (Gundrum absent).

#27 – *CTH D, Calhoun to East County Line* –  $124^{th}$  *Street* (200511): Bolte said this is a widening to four lanes and incorporates the intersection of Sunnyslope Road. **Motion:** Behrend moved, second by Carlson, to recommend capital project #27 to the Executive Committee. **Motion carried 6** – **0** (Gundrum absent).

The committee recessed at 12:35 p.m. and reconvened at 1:15 p.m. Gundrum returned to the meeting for the afternoon session.

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### Airport:

#28 – *Runway 18/36 Reconstruction* (200308)

**Motion:** Nilson moved, second by Carlson, to approve capital project #28.

Markano and Neau were present. Markano stated, as you know, they put in for the appropriation in 2004. It did make the House and Senate report but the Senate failed to pass the bill at the end of 2003. It was held over for the Federal Omnibus Transportation bill but in January of 2004 it was dropped out. Markano said this project is a cost update at this point to reflect what the expected costs are based on not getting the 95/5 cost share but rather the 60/20/20 cost share. **Motion carried 6 – 1;** Singert voting no, because the project is insufficient, and there are projects that have not been recognized.

## Consider Proposed Ordinance: 159-O-049 Amend Waukesha County Code of Ordinances to Change the Membership of the Airport Commission

**Motion:** Gundrum moved, second by Carlson, to approve Ordinance 159-O-049. Kallin explained the reasons for this ordinance, which would authorize an increase in the membership of the Airport Commission from five (one must be a County Board Supervisor) to seven (one must be a County Board Supervisor). He stated there should be representation on the commission for people who have an interest in the environmental impact of the airport's aeronautic operations. Also, having one more member on the commission who lives under an airport flight path is crucial. Cummings indicated that it is important to have two citizen members, one of whom lives under an airport flight path, but also because they would have someone to talk to which is helpful.

Gundrum asked why did you pick six years for the term? Cummings said that is what it is presently, and it is important for the continuity of what happens at the airport. Esler said it would also allow members to familiarize themselves with the business rather than having turnover every two or four years. Carlson indicated that six years is a long time to commit to. He also doesn't think there should be two citizen members. Nilson said this is well intentioned, but he will vote against it. Behrend said he doesn't see this change as accomplishing anything, and we should leave well enough alone. Swan thinks it should stay the same. Manke said he will not be supporting either one of the ordinances. The commission has done a good job going back to 1992 when it was formed. They've worked with the community on the noise issue and continue to do so. **Motion defeated 0-7.** 

# Consider Proposed Ordinance: 159-O-050 Amend Waukesha County Code of Ordinances to Increase the Membership of the Airport Commission

**Motion:** Gundrum moved, second by Manke, to approve Ordinance 159-O-050. Singert said he wouldike to make a friendly amendment to the third WHEREAS in regard to changing the word "factions" to "interests". Manke said this would have to be done at the Executive Committee meeting on September 13. Singert said the commission has functioned very well since 1992 and is growing in terms of its responsibility and also in its workload.

Singert said he is concerned about timing and talked to several supervisors about this issue. He also talked to this committee last May about a review of boards and commissions as to the composition in terms of county board members. It is not his motivation to be appointed to the commission by Executive Finley as was also stated at a previous Public Works Committee meeting. Getting back to timing, he felt this was a good time because of the 22-11 vote by the County Board in support of the Airport Commission. His motivation is still on principle, and it is to strengthen and reinforce

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the commission in terms of its future growth and what he sees as potential workload. He has attended over 90% of the commission meetings over the last 8 years. He has a tremendous interest in the airport as it is an economic asset to Waukesha County and its people. He feels a moral obligation to write this ordinance.

Singert's ordinance would authorize an increase in the membership of the Airport Commission from five (one must be a County Board Supervisor) to seven (two must be County Board Supervisors, one of whom should be a member of the Public Works Committee), four shall have a special interest in aeronautics and one shall be a citizen, who lives under an airport flight path and has an interest in the environmental impact of the airport's aeronautic operations. The term shall be four years.

Singert said he believes this ordinance reinforces the commission and the concept of a citizen may be the reinforcing element for the liaison of a county board member and the liaison from the commission to this committee to the county board. That linkage is very important. He said his ordinance is much more positive and constructive to the livelihood and progress of the commission than Ordinance 159-O-049.

Nilson said he will be voting against this ordinance even though it is well thought out for the same reasons as the other ordinance. There are only 3 people who report to the commission, and the four commissioners are citizens who fly airplanes and are very competent. We're trying to fix something that isn't broken. Esler said not all of the commissioners fly airplanes (Dick Richards does not). Gundrum said he likes the four-year terms because it gives people more chances to be on the commission. Carlson doesn't believe increasing the size is the best thing.

Singert said he disagrees strongly with Executive Finley and Mayor Lombardi. He believes this airport being the third largest corporate airport in Wisconsin is an accomplishment, and it reflects what's happened since 9/11. It has been positive for the airport users and for the county as a whole. That's part of why the budget has increased and the levy has gone down. He would hope that everyone feels as positive as he does about tweaking the commission a little bit. He thinks people on the commission will learn and understand. In closing, he doesn't have a diary on his eight years of experience, but there have been several times where there was no quorum or barely a quorum and work to do. A seven member commission is not too large.

Swan suggested a little different terminology in the agenda -- rather than saying "Attending a Meeting" could the committee get Airport Commission minutes? He said we should get some information at each of our meetings. Swan said he wanted the Airport Commission to become part of the Public Works Department. **Motion defeated 3 – 4**; Behrend, Manke, Nilson and Swan voting no.

**Motion to adjourn:** Singert moved, second by Gundrum, to adjourn the meeting at 2:45 p.m. Motion carried 7 - 0.

Respectfully submitted,

Rodell L. Singert Secretary